



**The City of Portsmouth's Vision:**

- **Bold New Direction**
- **A Robust and Prosperous Economy**
- **World Class Maritime Center**
- **Lifelong Learning Community**
- **Thriving Neighborhoods and a Sense of Community**
- **Pride of Past, Promise of Future**

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# The City of Portsmouth, Virginia

## A Report to Our Citizens

FISCAL YEAR 2010

### City Organization and Information

The City of Portsmouth, Virginia was established by act of the Virginia General Assembly in 1858. It is a political subdivision of the Commonwealth of Virginia operating under the Council-Manager form of government. City Council consists of a mayor and six other council members. The City is not part of a county, and it has taxing powers subject to statewide restrictions and tax limits.

The City provides a full range of municipal services, including police and fire, solid waste, recreation and cultural activities, economic development, health and social services, street and highway maintenance, public improvements, planning and zoning, building inspections and environmental code compliance, general administrative services, education, and water and sewer services.

The City Manager serves as the City's Executive Officer and Chief Executive Administrator, selected by and reports to the City Council. He is responsible for the implementation of City Council policy and management of the day-to-day delivery of service.

The City Manager is assisted by two Deputy's, a Human Resource Director, and a Chief Financial Officer.



### Demographic Information

Population: 98,124\*  
 Per Capita Income: \$34,102\*  
 School Enrollment: 14,224  
 \* Information from prior year

Unemployment Rate: 9.30%  
 Number of Government Employees: 2,231  
 School Enrollment: 14,225

Major Employees:  
 Norfolk Naval Shipyard -16%  
 Naval Medical Center -9%  
 Portsmouth Public Schools -6%  
 City of Portsmouth -5%



# Progress in Fiscal Year 2010



The City of Portsmouth named as a "Coast Guard City"

"Portsmouth is proud to be home of the nation's oldest annually held parade, the Portsmouth Memorial Day Parade"

Portsmouth's Fresnel Lens only one displayed outside a museum



During fiscal year 2010, Council and management continued plans for the undertaking of a new Portsmouth Judicial Center. The buildings that presently house the Portsmouth Courts are near or past their useful life, and are inadequate for the public and the judicial system and must be repaired or replaced. The new Portsmouth Judicial Center is planned to provide 12 new courtrooms and administrative offices for the Commonwealth Attorney, Juvenile Court Services, and the Sheriff. The Portsmouth Judicial Center is scheduled to be completed in September 2012.

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Council's vision of a Lifelong Learning Community was addressed by the following three primary new developments in the City: (1) ODU Tri-Cities Center—a collective vision and project between the private, public and education sectors. This extension of Old Dominion University is already producing positive results as it currently hosts a student population in excess of 700 students. The Old Dominion University Tri-Cities Higher Education Center full service facility offers undergraduate degree completion programs, graduate and certificate program. (2) Tidewater Community College—The new Portsmouth Campus of the Tidewater Community College consists of

four buildings which include administrative offices, student services, academic programs, and physical plant operations. The new facility opened in December 2009, featuring the Beazley School of Nursing, which houses its own simulated hospital clinical setting and the state's first four human-patient simulator labs for evaluating student performance. The school comes as a timely answer to the region's shortage of nursing professionals. (3) Simonsdale Elementary School project — The school will replace a 325 student capacity facility with a 700 student capacity facility which will permit the consolidation of Simonsdale and Olive Branch elementary schools, and the conversion of Olive Branch into a Pre-Kindergarten center. This project has been made affordable by the Federal American Recovery and Reinvestment Act of 2009.

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During fiscal year 2010, the United States Coast Guard named The City of Portsmouth a "Coast Guard city". The Coast Guard selected Portsmouth due the city's nearly 200 years of support for the Coast Guard. The honorary distinction is indication of the productive, and ongoing relationship between the City and the local Coast Guard units. Prior to the designation of being a Coast guard City, only seven other cities had been awarded the designation since the inception of the program.

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In February 2010, Portsmouth was selected to become part of Action Communities for Health, Innovation, and Environmental change, ACHIEVE. Portsmouth in one of only ten U.S. communities in nine states and one territory that the national Association of Chronic Disease Directors (NACDD) has selected to advance community leadership in the national effort to prevent chronic diseases and related risk-factors through a local collaborative approach.

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During fiscal year 2010, the City continued work on the Victory Village project. Victory Village represents the City's first mixed-use development initiative. It is being developed as a high-quality, pedestrian-oriented environment and will provide the backdrop for a rich and vital urban experience for employers, workers, residents, students and visitors alike. This new development will include office, residential, retail, hospitality and education venues. Victory Village is expected to have a minimum of 1,250,000 sq. ft. of new facilities.

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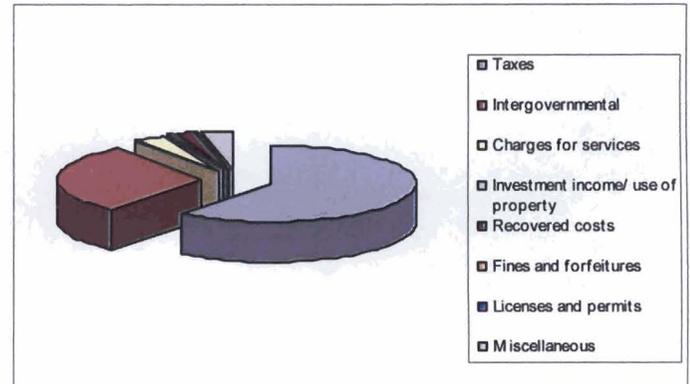
Portsmouth is proud to be the home of the nation's oldest annually held parade, the Portsmouth Memorial Day Parade, which has been a tradition in the City since 1884.

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# Fiscal Year 2010 Revenues and Expenditures

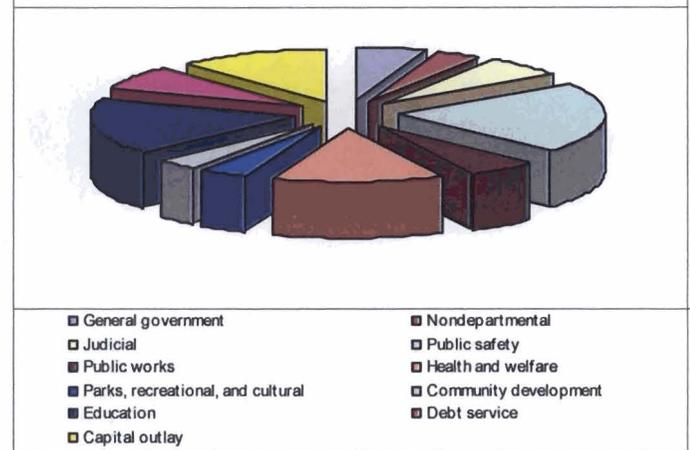
## Governmental Fund Revenues

Taxes	\$163,986,237
Intergovernmental	78,583,705
Charges for Services	9,773,256
Investment Income / Use of Property	2,287,625
Recovered Costs	4,331,770
Fines and Forfeitures	184,741
Licenses and Permits	1,136,981
Miscellaneous	<u>9,434,921</u>
<b>Total Revenues and Other Sources</b>	<b>\$269,719,236</b>



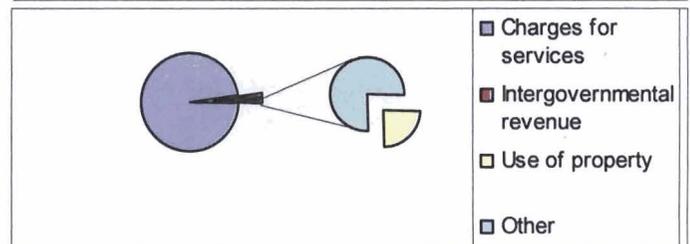
## Governmental Fund Expenditures

General Government	\$15,503,424
Nondepartmental	9,276,215
Judicial	19,198,298
Public Safety	60,853,783
Public Works	15,539,098
Health and Welfare	38,131,285
Parks, Recreational, and Cultural	11,577,153
Community Development	9,476,115
Education	48,171,651
Debt Service	21,652,638
Capital Outlay	<u>33,782,150</u>
<b>Total Expenditures</b>	<b>\$283,161,810</b>



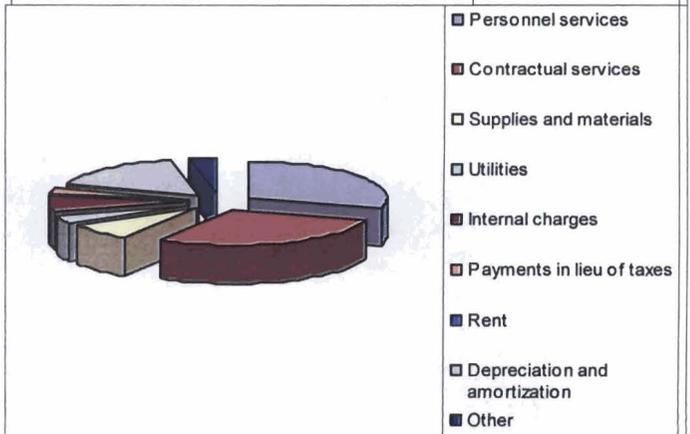
## Proprietary Funds Operating Revenues

Charges for Services	\$52,819,131
Intergovernmental Revenue	680,000
Use of Property	150,805
Other	<u>484,123</u>
<b>Total Operating Revenues</b>	<b>\$54,134,059</b>



## Proprietary Funds Operating Expenses

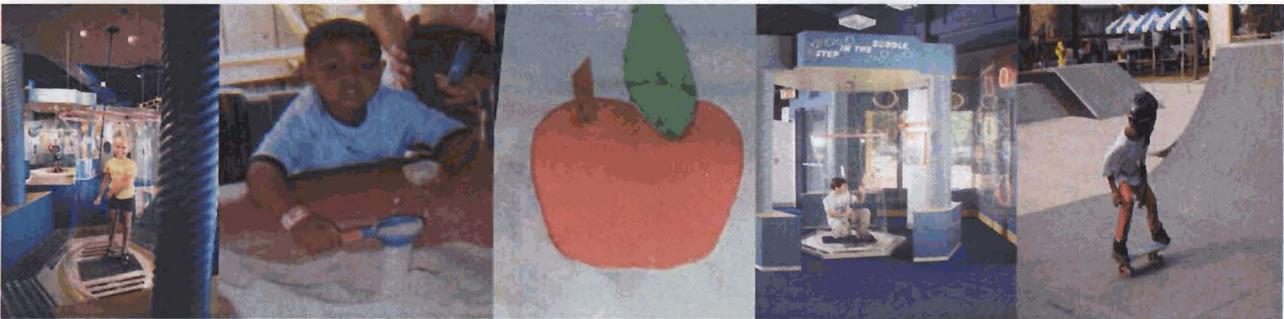
Personnel Services	\$11,246,710
Contractual Services	11,099,001
Supplies and Materials	3,019,072
Utilities	1,389,568
Internal Charges	2,639,108
Payments in Lieu of Taxes	1,011,000
Rent	87,919
Depreciation and Amortization	6,340,401
Other	<u>1,271,803</u>
<b>Total Operating Expenses</b>	<b>\$38,104,582</b>



An independent audit was conducted, resulting in a clean audit opinion. Complete financial information can be found on our website at [www.Portsmouth.gov](http://www.Portsmouth.gov)

# What's Next?

As part of our commitment to the communities, two of the City's planned projects are as follows: (1) Children's Museum renovations — The enhancements to the Children's Museum of Virginia will vastly change the museum's community presence. As part of the enhancements, the main entrance will be moved with a clearly identifiable façade with new exhibits showcasing for the community and tourist alike to enjoy. The Children's Museum will reopen late Spring 2011. While the Children's Museum is closed for renovations, the Andalo's Club House is open featuring Thomas the Tank Engine and his Sodor neighbors waiting to take you on train adventures. (2) Portsmouth Craddock Skate Park— A design committee was created for the skate park which included citizens from the Craddock Civic League, skateboarders and the Department of Parks, Recreation and Leisure Services staff. The skate park is located at the corner of George Washington Highway and Parkside Place.



## City Manager's Initiatives

### Destination Portsmouth

Destination Portsmouth is a series of Adopted Development Strategies, Plans, and Initiatives which will implement the 2025 vision by proactively planning for our continued renaissance and completing the groundwork necessary to make Portsmouth the destination of choice.

### Biennial Budgeting

A biennial budget is for two individual, discreet fiscal years. City Council will adopt the appropriations for the first year, while the second year is used for long-term planning. Biennial budgeting helps to provide a comprehensive assessment of future

budgetary risks and such a long-term plan is favored by credit rating agencies. Other benefits of the biennial budgeting process includes: enhanced succession and contingency planning; effective information and management systems; targeted and well-defined economic development strategies; timely disclosure of material impact events; and, regular economic and revenue reviews to proactively identify potential problems.

### Budgeting for Outcomes

Budgeting for Outcomes is a process designed to create a government that works better and costs less. Traditional budgeting

involves a process that starts with predetermined maximum spending limits and focuses on what is allowed to be spent, as opposed to what resources are needed.

Budgeting for outcomes focuses on results and priorities, not on cost. The budget process shifts from paying for costs to buying results. It puts citizens and priorities first. It emphasizes accountability, innovation and partnerships.

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*If there are specific topics you would like to see covered in the next report, please contact the Department of Finance at (757) 393-8719 ext. 6262.*